



AUDITING SOLUTIONS LTD

---

## Milcombe Parish Council

*Internal Audit Report (Interim) 2025-26*

---

*Stuart J Pollard*

*Director  
Auditing Solutions Ltd*

## Background and Scope

Statute requires all town and parish councils to arrange for an independent Internal Audit (IA) examination of their accounting records and systems of internal control and for the conclusions to be reported each year in the Annual Governance and Accountability Return (AGAR).

This report sets out the work undertaken in relation to the 2025-26 financial year, during our first review of the Council's records, which has been undertaken remotely during December 2025 following agreement of that approach with the Clerk. We again thank her for assisting the process, providing the requested documentation in electronic format to facilitate commencement of our review for the year.

## Internal Audit Approach

In undertaking our review, we have had regard to the materiality of transactions and their susceptibility to potential mis-recording or misrepresentation in the year-end Statement of Accounts / AGAR. Our programme of cover is designed to afford assurance that the Council's financial systems remain robust and operate in a manner to ensure effective probity of transactions and to afford a reasonable probability of identifying any material errors or possible abuse of the Council's own and the national statutory regulatory framework. The programme is also designed to facilitate our completion of the 'IA Certificate' in the Council's AGAR, which requires independent assurance over a series of internal control objectives.

This report will be updated following completion of our final review for the year the date of which has yet to be agreed but will be timed to follow closure of the year's Accounts in the Scribe software, hopefully in early April 2026.

## Overall Conclusions

We are pleased to record that, based on the work undertaken to date, the Clerk continues to maintain adequate and effective controls over the Council's finances. We acknowledge the actions taken to address issues raised in last year's reports and, where appropriate action remains to be taken, have restated the recommendations in the following detailed report and appended Action Plan.

We take this opportunity to draw the Clerk and Council's attention to the additional item included in the 2025-26 AGAR Governance Statement relating to issues surrounding IT matters and compliance with the requirements of GDPR, etc legislation and will review the Council's status as regards that assertion at our final review.

This report should be presented to members in accordance with the statutory requirement and we ask that a formal response to the recommendations, as summarised in the appended Action Plan, be provided in advance of our final review setting out the actions taken or pending to address the mattes identified.

# Detailed Report

## Maintenance of Accounting Records & Bank Reconciliations

The Clerk has continued to use the Scribe software to maintain the accounting records during 2025-26 with two bank accounts in place with Unity during the financial year.

Our objective in this review area is to ensure that the accounting records are being maintained accurately and currently and that no anomalous entries appear in cashbooks or financial ledgers. We have accordingly: -

- Ensured the accurate carry forward of the closing 2024-25 balances as opening balances in the Scribe accounts for 2025-26;
- Ensured that an appropriate coding structure is in place to facilitate effective budget monitoring / performance management;
- Checked detail in the receipts and payments “cashbooks” generated by Scribe, examining all transactions recorded for the financial year to 30<sup>th</sup> November 2025 agreeing detail to the relevant supporting bank statements; and
- Checked and agreed detail on the combined accounts bank reconciliation prepared on 30<sup>th</sup> November 2025.

### Conclusions

*We are again pleased to note that reconciliations are routinely presented to the Council and adopted, also being signed off by the Clerk and a nominated councillor. Copies of signed bank statements and reconciliations are then duly uploaded to the Scribe accounts software.*

*We will extend our review of the bank account transactions for the remainder of the year at our final review, also ensuring the accurate disclosure of the combined account balances in the AGAR at Section 2, Box 8.*

## Review of Corporate Governance

Our objective here is to ensure that the Council has a robust regulatory framework in place; that Council and Committee meetings are conducted in accordance with the adopted Standing Orders and that, as far as we are reasonably able to ascertain as we do not attend meetings, no actions of a potentially unlawful nature have been or are being considered for implementation.

We are pleased to note that the Council re-adopted both its extant SOs and Financial Regulations (FRs) at the May 2025 Council meeting. We have made previous reference to the level at which formal tender action is required suggesting that a more appropriate level for a Council the size of Milcombe would be set at around £10,000. We note that the recently adopted FRs refer to a tender limit of £13,000 for formal action (Para 5.6 refers), whilst the SOs refer to a limit of £60,000 (Para 18.a.v refers). Both documents should record a consistent value, with that recorded in the FRs considered appropriate.

We have reviewed the Council minutes examining those for the financial year to date to determine whether any issues exist that may have an adverse effect, through litigation or other causes, on the Council’s future financial stability and are pleased to record that no such matters have been identified.

We note that the external auditors have signed off the 2024-25 AGAR, referring to an error in our certificate for which we apologise: they also refer to the need for the Council to provide all requested information for examination by the external auditors. We are pleased to note that an appropriate Notice of Public Rights was posted on the website for 2024-25 for the requisite 30 working days.

### ***Conclusions and recommendation***

***No serious issues or concerns arise in this area currently, although we again urge that the SOs and FRs are amended to record a consistent value for formal tender action in both documents, ideally at the level currently recorded in the FRs. We will continue to review minutes and the Council's approach to governance issues at future reviews.***

*R1. The Standing Orders and Financial Regulations should record a consistent value for formal tender action, ideally set at the level recorded in the adopted Financial Regulations.*

## **Review of Expenditure & VAT**

Our aim here is to ensure that: -

- Council resources are released in accordance with the Council's approved procedures and budgets;
- Appropriate documentation supports payments, either in the form of an original trade invoice or other appropriate form of document confirming the payment as due and / or an acknowledgement of receipt, where no other form of invoice is available;
- All discounts due on goods and services supplied are identified and appropriate action taken to secure the discount;
- The correct expense codes have been applied to invoices when processed, and
- VAT has been appropriately identified and coded to the control account for periodic recovery.

To ensure compliance with the above criteria, we have selected a sample of 24 individual payments in the year to 30<sup>th</sup> November 2025 totalling £15,700 and equating to 89% by value of non-pay related payments processed to that date.

We have previously discussed with the Clerk the Council's control procedures in relation to the scrutiny and approval of traders' and other invoices for payment and considered them generally effective. We understand that members are being provided with electronic copies of all invoices reviewing them accordingly against the Scribe generated monthly schedules of payments for release with 2 members duly signing off an appropriately worded certificate on those monthly schedules and also physically releasing the payments.

We note that VAT reclaims are prepared and submitted to HMRC annually, with that for 2024-25 repaid in May 2025: we shall examine the 2025-26 reclaim at our final review agreeing detail to the year's Scribe accounts.

### ***Conclusions***

***We are pleased to record that no issues arise in this area currently warranting formal comment or recommendation. We shall extend our work in this area at our final review examining a similar sample of payments processed for the remainder of the year to 31<sup>st</sup> March 2026, also examining the year's VAT reclaim.***

## Assessment and Management of Risk

Our aim here is to ensure that the Council has put in place appropriate arrangements to identify all potential areas of risk of both a financial and health and safety nature, whilst also ensuring that appropriate arrangements exist to monitor and manage those risks to minimise the opportunity for their coming to fruition.

We have examined the Council's insurance policy with Hiscox noting that cover is in place with both Employer's and Public Liability cover standing at £10 million, together with Fidelity Guarantee cover at £0.5 million, all of which we consider appropriate for the Council's present needs. We also note that "Business Interruption – Loss of Revenue" cover is in place at £10,000.

We are pleased to record that the Council has reviewed and re-adopted its comprehensive Risk Management document at the May 2025 Council meeting: we consider the document appropriate for the Council's ongoing requirements.

We also noted previously that an external provider undertakes an annual review of the Council's play areas reporting their conclusions accordingly with detail presented to the Council for determination of any remedial action considered necessary. This review is supplemented by "in-house" reviews.

### ***Conclusions***

*We are pleased to record that no issues have been identified in this area warranting formal comment or recommendation at this stage of our review.*

## Budgetary Control & Reserves

Our objective here is to ensure that the Council has a robust procedure in place for identifying and approving its future budgetary requirements and the level of precept to be drawn down from the District Council, also that an effective reporting and monitoring process is in place. We also aim to ensure that the Council retains appropriate funds in general and earmarked reserves to finance its ongoing spending plans and cover any unplanned expenditure that might arise.

We note that the Council has completed its deliberations on its budgetary and precept requirements for 2026-27, formally approving the precept for the year at £16,380 at the November 2025 meeting.

We again note that the Clerk provides members with detail of the Council's budgetary position during the year and have reviewed the latest Scribe generated budget report with no significant issues identified other than noting that the budgeted value of the year's precept has not been recorded resulting in an apparent significant over performance in relation to the total income for the year to date.

As recorded previously, we have seen no indication that the Council has considered the establishment of any specific earmarked reserves (EMRs) to be set aside for any future potential development aspirations or periodically recurring expenditure such as election costs or equipment replacement. The Scribe accounts similarly afford no indication of the existence of any EMRs with only the General Fund balance recorded currently.

### ***Conclusions and recommendation***

*We are pleased to record that no significant concerns arise in this area, although we again urge that the Council takes appropriate action to formally identify and record in Scribe the existence of appropriate specific earmarked reserves. We shall undertake further work in this area at our final review examining the year-end budget outturn, seeking explanations for any significant variances that may have arisen subsequent to this review and considering the ongoing appropriateness of the level of overall reserves to meet the Council's ongoing revenue spending requirements and potential development aspirations.*

R2. *The Council should consider the establishment of specific earmarked reserves for areas such as election expenses and equipment replacement with detail duly recorded in the Scribe accounts.*

## Review of Income

The Council receives income by way of the annual precept, recoverable VAT and occasional grants and donations. We have, as indicated in the first section of this report, agreed income recorded in the Scribe accounts to the underlying bank statements with no additional issues arising.

### **Conclusions**

*We are pleased to record that no issues arise in this area warranting formal comment or recommendation. We shall check detail of any further income arising in the year at our final review, also ensuring the accurate compilation of the year's VAT reclaim to be submitted to HMRC.*

## Petty Cash Account

*The Council does not operate a petty cash account.*

## Review of Staff Salaries

In examining the Council's payroll function, we aim to confirm that extant legislation is being appropriately observed as regards adherence to the Employee Rights Act 1998 and the requirements of HMRC legislation as regards the deduction and payment over of income tax and NI contributions.

The Clerk is the only employee of the Council: we have previously examined the content of her employment contract noting that she is paid in accordance with an approved point on the nationally agreed NJC salary scale. The Council has again outsourced preparation of the monthly payroll with all necessary documentation provided to the Clerk to facilitate payment of her net salary, tax and NI contributions to HMRC.

To meet the above objective, we have: -

- Checked and agreed the Clerk's gross salary paid in September and October 2025, with the 2025-26 national pay award applied in the former month's payroll, including arrears from 1<sup>st</sup> April 2025: the November and subsequent monthly salary payments are based on the 2025-26 nationally approved salary for the spinal point payable;
- Checked and agreed the calculation of any tax and / or NI deductions to be applied to the tax code as recorded on the pay slip and appropriate NI Table; and
- Noted that the Clerk has not been enrolled in the LG Pension Scheme.

### ***Conclusions***

***We are pleased to record that no issues arise in this area warranting formal comment.***

### **Investments and Loans**

We aim in this area of our review process to ensure that the Council is taking appropriate action to ensure interest earning capabilities are maximised whilst safeguarding the Council's resources. We note the quarterly receipt of interest on the Unity Deposit account.

No loans are in existence either payable by or to the Council.

### ***Conclusions***

***No issues arise in this area warranting formal comment or recommendation currently: we shall ensure the appropriate receipt and recording of further bank interest for the year at our final review.***

Rec. No	Recommendation	Response
<b>Review of Corporate Governance</b>		
R1	The Standing Orders and Financial Regulations should record a consistent value for formal tender action, ideally set at the level recorded in the adopted Financial Regulations.	
<b>Budgetary Control &amp; Reserves</b>		
R2	The Council should consider the establishment of specific earmarked reserves for areas such as election expenses and equipment replacement with detail duly recorded in the Scribe accounts.	